

To the Honorable Council City of Norfolk, Virginia

January 25, 2022

From: George M. Homewood

Director of Planning

Subject: Virginia Supportive Housing

Reviewed: Ward/Superward: 2/7

Patrick Roberts, Deputy City

Manager

Approved: \checkmark \land \land \land \land Item Number: PH-1

Dr. Larry H. Filer II, City Manager

I. <u>Planning Commission Recommendation:</u>

By a vote of **7 to 0**, the Planning Commission recommends **Approval**.

II. Request: Modify the conditions of a previously granted conditional rezoning and to include the existing parking lot.

III. Applicant: Virginia Supportive Housing

IV. Description:

- In 1999, representatives from government and nonprofit agencies in South Hampton Roads began working with the Virginia Supportive Housing (VSH) to identify a site to renovate for use as a 40-to-60-unit efficiency apartment development.
 - VSH is a nonprofit organization located in Richmond that operates many such apartments including one located in Norfolk at 2016 Church Street.
- The applicant purchased this site in 2005 and conditionally rezoned it to accommodate 61 efficiency apartment units.
- The applicant proposes to add two stories to the rear of the building to increase the number of units to a total of 101.
 - o The units will serve single adults who have been homeless.
 - A full-time case manager will reside on site and there shall be extensive screening for residents to ensure that they are able to live independently.
- The parking lot serving the existing building was inadvertently not rezoned during the first phase but now will be conditionally rezoned as a part of this new phase.

V. <u>Historic Resources Impacts:</u>

N/A.

VI. <u>Public Schools Impacts:</u>

N/A

Staff contact: Susan Pollock at (757) 664-4765, susan.pollock@norfolk.gov

Attachments:

- Proponents and Opponents
- Staff Report to CPC dated December 16, 2021, with attachments
- Ordinances

Proponents and Opponents

Proponents

Juliet Anderson 8002 Discovery Drive, Suite 201 Richmond, VA 23229

Opponents

Joseph Hamm 711 37th Street Norfolk, VA 23504

Supporting Material:

- Overview Map(PDF)
- Location Map (PDF)
- Zoning Map (PDF)
- Future Land Use Map (PDF)
- Application (PDF)
- Property Owners_300ft (PDF)
- Email to Park Place Civic League (PDF)



City Planning Commission Public Hearing: December 16, 2021

Executive Secretary: George M. Homewood, FAICP, CFM

Staff Planner: <u>Susan Pollock</u>



Staff Report	Item No		
Address	2400, 2408 and 2425 Gosnold Avenue		
Applicant	Virginia Supportive Housing		
Request	Conditional Rezoning	Modify the conditions of a previously granted conditional rezoning and to also include the existing parking lot.	
Neighborhood	Park Place		
Surrounding Area	North	I-L (Industrial Light): Single-family homes	
	East	I-L: Contractor's offices	
	South	I-L: Mini Price Storage facility	
	West	I-L: Vacant auto repair facility	
		C-C (Corridor Commercial): Mixed-use building	
Recommendation	Approval subject to proffered conditions		



A. Summary of Request

- The sites are located on the west and east sides of Gosnold Avenue between 24th and 25th Streets in the Park Place neighborhood.
- The applicant proposes to increase the number of units in the existing Assisted Housing facility on the west side of Gosnold Avenue from 61 to 101.
- To accommodate the request, the conditions of the previous conditional rezoning must be amended and the existing parking lot on the east side of Gosnold Avenue needs to be rezoned.
- Staff recommends **approval** subject to the proffered conditions.

B. Plan Consistency

- The proposed use is not consistent with *plaNorfolk2030*, which designates this site as Industrial.
- However, housing and commercial uses have been introduced to this industrial area, creating more of a mixed-use environment without changes to the overall industrial form.
- Moreover, the existing use being expanded has operated from this location since 2005.

C. Zoning Analysis

- i. General
 - In 1999, representatives from government and nonprofit agencies in South Hampton Roads began working with the Virginia Supportive Housing (VSH) to identify a site to renovate for use as a 40-to-60-unit efficiency apartment development.

- VSH is a nonprofit organization located in Richmond that operates many such apartments including one located in Norfolk at 2016 Church Street.
- The applicant purchased this site in 2005 and conditionally rezoned it to accommodate 61 efficiency apartment units.
- The applicant proposes to add two stories to the rear of the building to increase the number of units to a total of 101.
 - o The units will serve single adults who have been homeless.
 - A full-time case manager will reside on site and there shall be extensive screening for residents to ensure that they are able to live independently.
- The parking lot serving the existing building was inadvertently not rezoned during the first phase but now will be conditionally rezoned as a part of this new phase.

ii. Performance Standards

Assisted housing

Housing which provides nine or more living units which provide shelter and services for persons who are elderly, frail, chronically ill or socially isolated, but who do not need 24-hour supervision. Primary services may include limited medical care, meals, transportation, housekeeping assistance, and case management. Also commonly known as "assisted living" or "supportive housing." Single room occupancy (SRO) facilities serving defined special needs populations may also be defined as assisted housing.

- The minimum lot size shall be 20,000 square feet.
- The minimum lot width shall be 100 feet.
- Rehabilitative programming shall be provided on-site.
- On-site management shall be provided 24 hours per day, seven days per week.
- Generators or other resilient power supply systems shall be provided such that the facility may continue to operate HVAC and necessary medical equipment during time of extended power outages.

iii. Parking

- In the Traditional Character District, Assisted Housing is required to provide .33 spaces per unit.
 - For 101 units, 33 parking spaces are required and 42 are provided on the lot across Gosnold Avenue and owned by VSH.

iv. Flood Zone

The property is in the X (Low to Moderate) Flood Zone, which is a low-to-moderate-risk flood zone.

D. Mobility Analysis

- Colley Avenue is serviced by an HRT transit line.
- The sidewalks along Gosnold Avenue, West 24th and West 25th Streets are part of a larger neighborhood network.
- A bike corridor is located along Colley Avenue as per the City of Norfolk Bicycle and Pedestrian Strategic Plan.

E. Historic Resources Impacts

The site is located in the Park Place State and Federal historic district.

F. Public Schools Impacts

N/A

G. AICUZ Impacts

N/A

H. Payment of Taxes

The owner of the property is current on all taxes.

I. Civic League

- The applicant attended the October 20th Park Place Board Meeting and the October 18th Railroad Business Association.
- An email of support was received from the Business Association.
- On December 13 a letter of opposition was received from the Park Place Civic League.

J. Communication Outreach/Notification

- Legal notice was posted on the property on November 30.
- Letters were mailed to all property owners within 300 feet of the property on December 3.
- Legal notification was placed in *The Virginian-Pilot* on December 2 and 9.

K. Recommendation

Staff recommends that the conditional rezoning be **approved** subject to the following proffered conditions:

- a) The site shall operate as single occupancy only efficiency apartments for formerly homeless and low-income adults who are able to live independently. No resident requiring twenty-four-hour supervision shall be permitted as residents.
- b) There shall be no more than 101 units, including a unit for a night monitor. There shall be a full-time night monitor who shall reside on the premises.
- c) There shall be a front desk that shall be staffed sixteen hours each day.
- d) No overnight guests shall be permitted.
- e) The facility shall contain laundry facilities, a community room with a kitchenette and staff offices.
- f) The primary entrance to the building shall be on Gosnold Avenue with emergency exits on 24th and 25th Streets and on Gosnold Avenue.
- g) Parking for the residents shall be provided on a parking lot located across Gosnold Avenue from the facility. The parking lot, including landscaping, shall be improved in accordance with the requirements of Chapter 26 of The Zoning Ordinance of the City

of Norfolk, 1992 as amended, entitled "Site Plan Review." The parking lot will include signage stating it is a private parking lot, fencing, and controlled access. The owner will maintain a contract with a towing company for unauthorized use of the parking lot.

- h) Each unit shall contain a full bathroom, a kitchenette including a stove and refrigerator.
- i) Ten percent of the units shall be fully handicapped-accessible.
- j) The property manager and a social worker will interview all prospective tenants. Screening will include criminal and credit background checks.
- k) All residents will be able to live independently.
- I) The following services shall be available to all tenants:
 - 1. Case management
 - 2. Transportation Assistance
 - 3. Job, vocational, and financial Counseling
 - 4. Medical, dental, mental health, and/or substance use treatment referral services
- m) The building shall contain an extensive internal and external security camera system, exterior lighting, and an access control system to regulate entry to only permitted persons.
- n) The facility's staff will interact with the Community Services Board and other service providers.

Supporting Material:

- Overview Map(PDF)
- Location Map (PDF)
- Zoning Map (PDF)
- Future Land Use Map (PDF)
- Application (PDF)
- Property Owners 300ft (PDF)
- Email to Park Place Civic League (PDF)

Form and Correctness Approved: 242

Contents Approved:

By:
Office of the City Attorney

NORFOLK, VIRGINIA

Ordinance No.

AN ORDINANCE TO REZONE PROPERTIES LOCATED AT 2400, 2408 AND 2425 GOSNOLD AVENUE FROM I-L (INDUSTRIAL-LIGHT) AND CONDITIONAL IN (INSTITUTIONAL) TO CONDITIONAL IN (INSTITUTIONAL) DISTRICT.

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That the properties located at 2400, 2408 and 2425 Gosnold Avenue are hereby rezoned from I-L (Industrial-Light) and Conditional IN (Institutional) to Conditional IN (Institutional) District. The properties which are the subject of this rezoning are more fully described as follows:

Properties front 235 feet, more or less, along the northern line of West $24^{\rm th}$ Street on the northwestern and northeastern corners of the intersection with Gosnold Avenue and front 260 feet, more or less, along the southern line of West $25^{\rm th}$ Street on the southwestern and southeastern corners of the intersection with Gosnold Avenue; premises numbered 2400, 2408 and 2425 Gosnold Avenue.

Section 2:- That the properties rezoned by this ordinance shall be subject to the following conditions:

- (a) The site shall operate as single occupancy only efficiency apartments for formerly homeless and low-income adults who are able to live independently. No resident requiring twenty-four-hour supervision shall be permitted as residents.
- (b) There shall be no more than 101 units, including a unit for a night monitor. There shall be a full-time night monitor who shall reside on the premises.

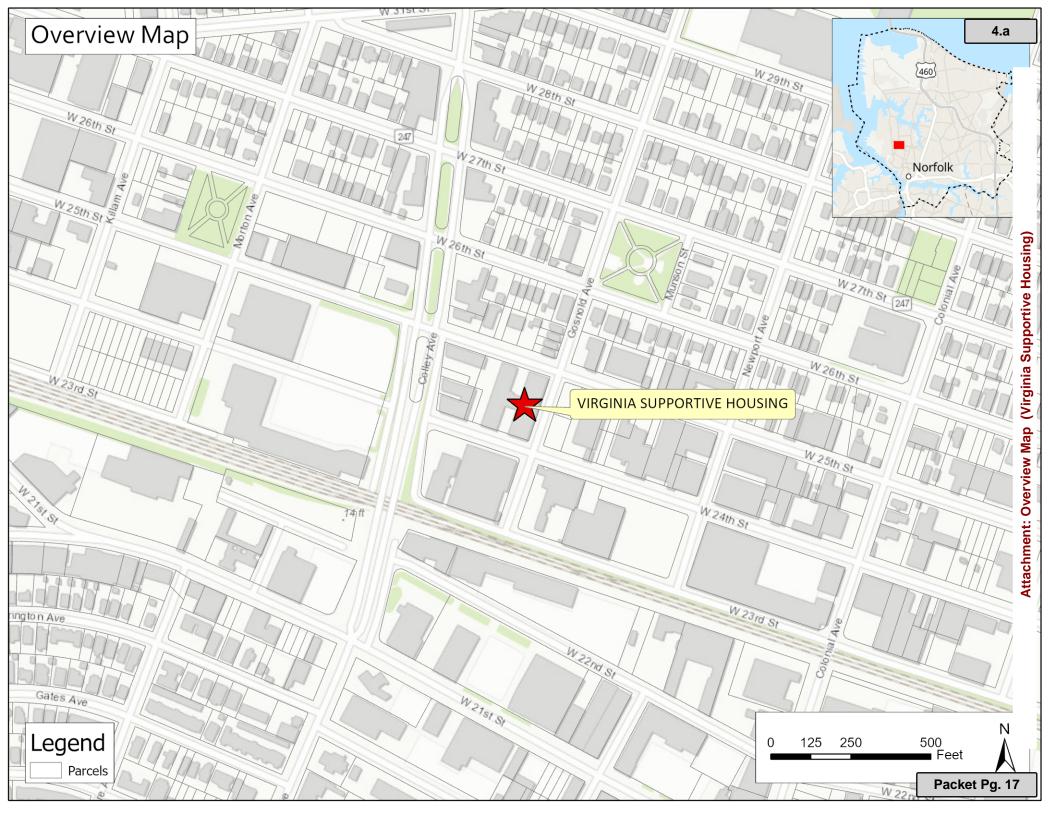
- (c) There shall be a front desk that shall be staffed sixteen hours each day.
- (d) No overnight guests shall be permitted.
- (e) The facility shall contain laundry facilities, a community room with a kitchenette and staff offices.
- (f) The primary entrance to the building shall be on Gosnold Avenue with emergency exits on $24^{\rm th}$ and $25^{\rm th}$ Streets and on Gosnold Avenue.
- (g) Parking for the residents shall be provided on a parking lot located across Gosnold Avenue from the facility. The parking lot, including landscaping, shall be improved in accordance with the requirements of Chapter 26 of The Zoning Ordinance of the City of Norfolk, 1992 as amended, entitled "Site Plan Review." The parking lot will include signage stating it is a private parking lot, fencing, and controlled access. The owner will maintain a contract with a towing company for unauthorized use of the parking lot.
- (h) Each unit shall contain a full bathroom, a kitchenette including a stove and refrigerator.
- (i) Ten percent of the units shall be fully handicapped-accessible.
- (j) The property manager and a social worker will interview all prospective tenants. Screening will include criminal and credit background checks.
- (k) All residents will be able to live independently.
- (1) The following services shall be available to all tenants:
 - (1) Case management
 - (2) Transportation Assistance
 - (3) Job, vocational, and financial Counseling

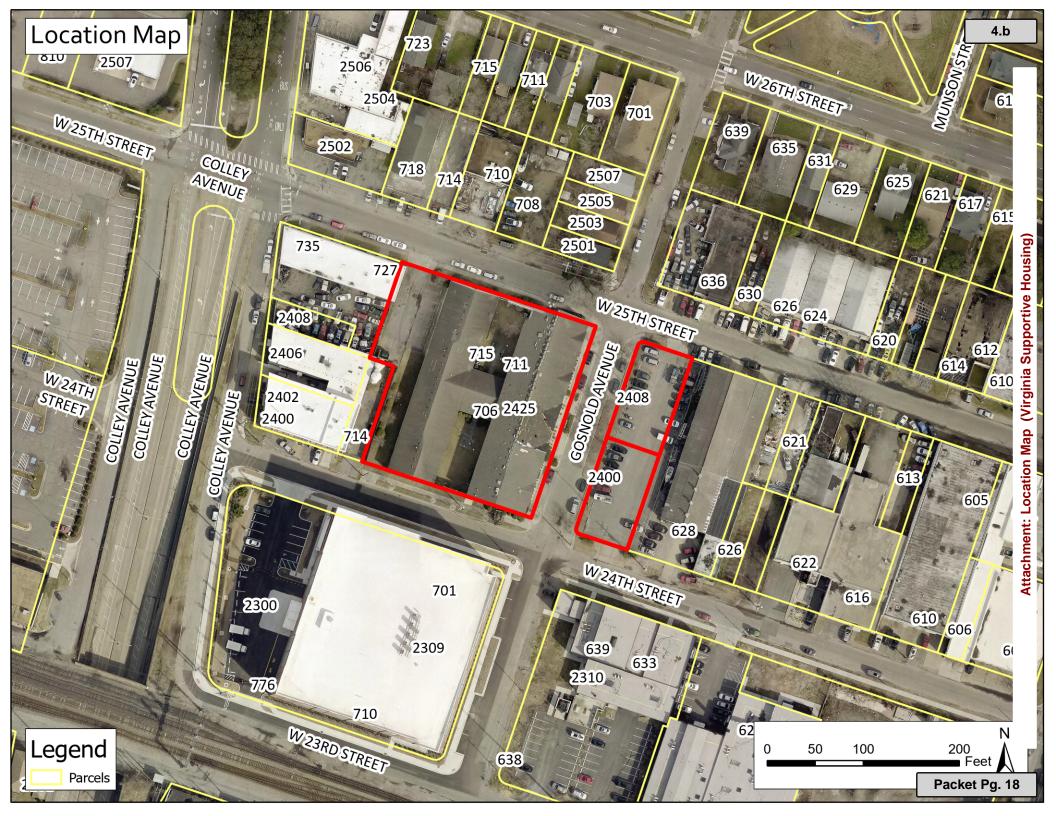
- (4) Medical, dental, mental health, and/or substance use treatment referral services.
- (m) The building shall contain an extensive internal and external security camera system, exterior lighting, and an access control system to regulate entry to only permitted persons.
- (n) The facility's staff will interact with the Community Services Board and other service providers.
- (o) If a fence is provided around the parking lot, it shall be reviewed and approved through the City's Design Review Process prior to construction.

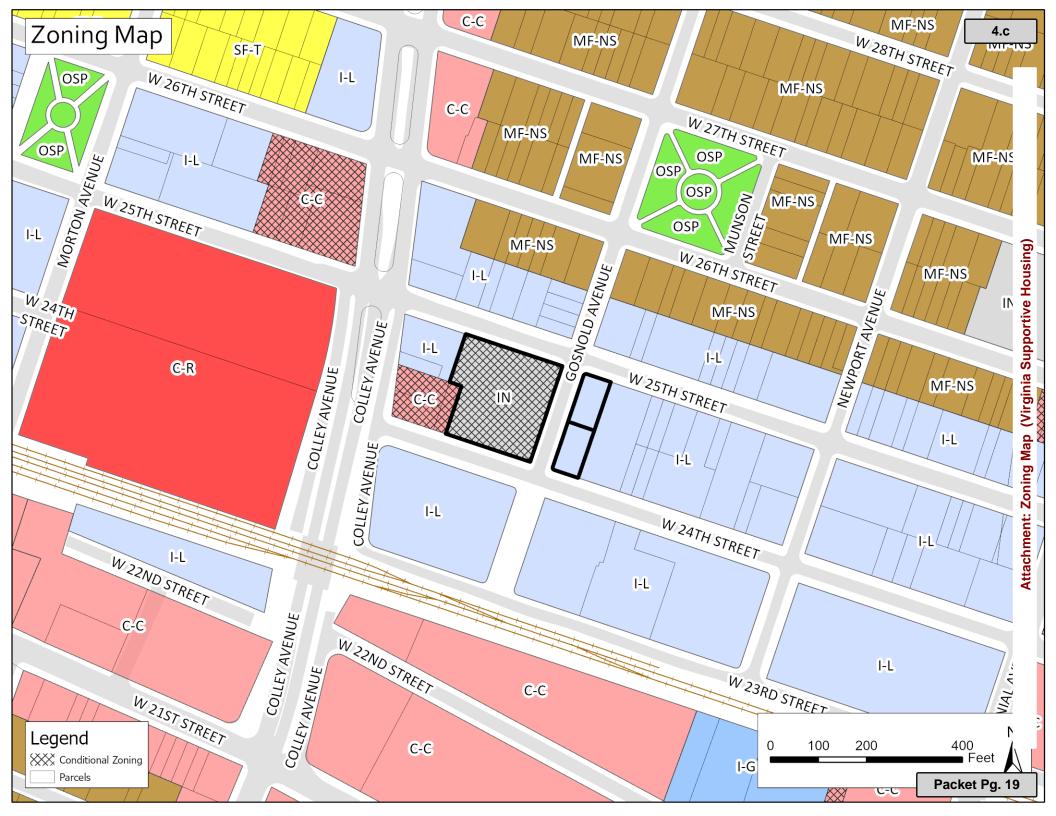
Section 3:- That the official Zoning Map for the City of Norfolk is hereby amended and reordained so as to reflect this rezoning.

Section 4:- The Council hereby finds that this zoning amendment is required by public necessity, convenience, general welfare, or good zoning practice.

Section 5:- That this ordinance shall be in effect from the date of its adoption.











Application Conditional Change of Zoning

Date: October 21, 2021	<u></u>	
Change of Zoning: From: Conditional IN Zoning	To: Conditional <u>№ Z</u> onii	ng
DESCRIPTION OF PROPERTY		
Address: 2425 Gosnold Avenue, Norf	folk, Virginia 23517	
Existing Use of Property: 61 unit	s, including a night monitor unit of single occupa	ancy efficiency apartments for formerly homeless ad
Proposed Use: 101 units, including a	night monitor unit of single occupancy efficienc	y apartments for formerly homeless adults.
Current Building Square Foota	ge: <u>37,580</u> Proposed Building	g Square Footage: <u>62,180</u>
Trade Name of Business (If ap	plicable): Virginia Supportive Housing	
APPLICANT*		
1. Name of applicant: (Last) _	(Virginia Supportive Housing) Bogdanovic (First) Al	lison(MI) _ <u>M</u>
Mailing address of applicant (S	Street/P.O. Box): <u>8002 Discovery Drive,</u>	Suite 201
(City): Richmond	(State): _Virginia	(Zip Code): <u>23229</u>
Daytime telephone number of	applicant:(804) <u>788-6825</u>	-
E-mail address: Abogdanovic@virg	giniasupportivehousing.org	
AUTHORIZED AGENT* (if appl	icable)	
2. Name of applicant: (Last) _	(First)	(MI)
Mailing address of applicant (S	Street/P.O. Box):	
(City):	(State):	(Zip Code):
Daytime telephone number of	applicant: ()	_Fax: ()
F-mail address		

DEPARTMENT OF CITY PLANNING

Application Conditional Change of Zoning Page 2

PROPERTY OWNER*			
3. Name of property owner: (Last)	(Gosnold Apartments, LLC) Bogda	novic(First) <u>Allison</u>	(MI) <u> </u>
Mailing address of property owne	r (Street/P.O. box):	8002 Discovery Drive, Suite 2	01
(City): Richmond (State): <u>Virginia</u>	(Zip Code): <u>23229</u>	
Daytime telephone number of ow	ner: (804) <u>788-6825</u>		
E-mail address: Abogdanovic@virginiasu	pportivehousing.org		
*(If applicant/agent/property owr all partners)	ner is a LLC or a Corp	o./Inc., include name of	official representative and/o
CIVIC LEAGUE INFORMATION			
Civic League contact: Charles Johnso	n- Park Place Civic League	/ John Porter- Railroad District [Business Assocation
Date meeting attended/held: Octo	ber 20, 2021	October 18, 2021	
Ward/Super Ward information: _	Ward 2/ Superward 7		
CERTIFICATION			
I hereby submit this complete a accurate to the best of my knowl	• •	rtify the information c	ontained herein is true and
Print name: Allison Bogdanovic (Property Owner)	Sign: _ <i>Alla</i>	son Bogdanovic (Date)	10/21/21
Print name: Allison Bogdanovic (Applicant)	Sign: <u>Allia</u>	non Bogdanovic (Date)	10/21/21
(If Applicable)			
Print name:(Authorized Agent Signatu	v		 ate)

DEPARTMENT OF CITY PLANNING

Application Conditional Rezoning Page 3

PROFERRED CONDITIONS

1) Please see attached		
2)		
3)		
4)		
'		
5)		
*I hereby affirm that the proffered con		
Print name: Allison Bogdanovic (Property Owner)	Sign: <u>Allison Bogdanovic</u>	(Date)
Print name: Allison Bogdanovic (Applicant)	Sign: <u>Allison Bogdanovic</u>	(Date)
Applicable)		
Print name:(Authorized Agent Signat	Sign:	 (Date)

DEPARTMENT OF CITY PLANNING

OWNER TO PROVIDE SECURE **GATES AT PARKING LOT ENTRY** WITH ACCESS CONTROL FOR RESIDENT AND STAFF USE ONLY

PROPERTY LINE **EXISTING TWO-STORY WING** EXISTING ONE-STORY WITH PROPOSED ADDITIONAL SECOND AND THIRD STORIES

EXISTING ONE-STORY

PROPOSED ADDITIONAL TWO STORIES W/ ACCESSIBLE — ELEVATOR **EXISTING TWO-STORY** VIA PROJ #: 21045 10.01.2021 CHECKED BY: SHEET STATUS:

KEY PLAN:

SHEET TITLE: ARCHITECTURAL SITE PLAN

SHEET NUMBER:

GRAPHIC SCALE 3" = 1'-0" 1-1/2" = 1'-0" 1" = 1'-0" 1/2" = 1'-0" 3/16" = 1'-0"

PLICE HOLE (F)

Packet Pg. 24

(60'R/W) (M.B. 5, PG. 2 & 3, CHES.) EXIT - EXIT S 65° 45'00" FITS 11 BIKES **EXISTING ONE** STORY **EXISTING 2 STORY** ENTRY BUILDING £25.00% BUILDING N 65° 45'00" PROPOSED: **ADDITIONAL** TWO STORIES BIKE RACK; FITS 11 BIKES ACCESSIBLE (NOT CROSS-WALK WITH MCEUDED) COMPLIANT CURB CUTS **ACCESSIBLE** SIDEWALK N 65 45'00" W 65.0

- EXIT

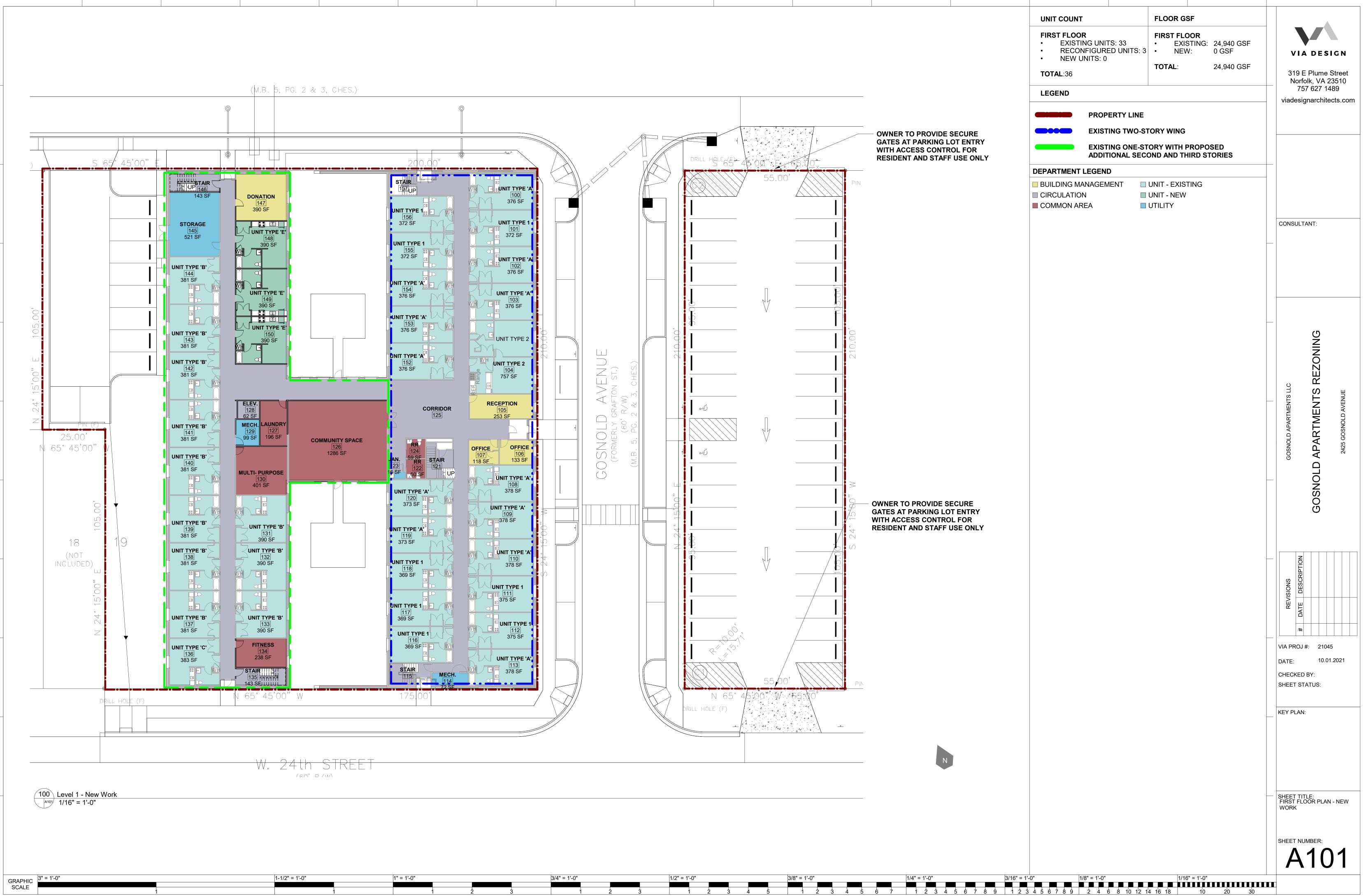
EMOLE (F)

1 Site 1/16" = 1'-0"

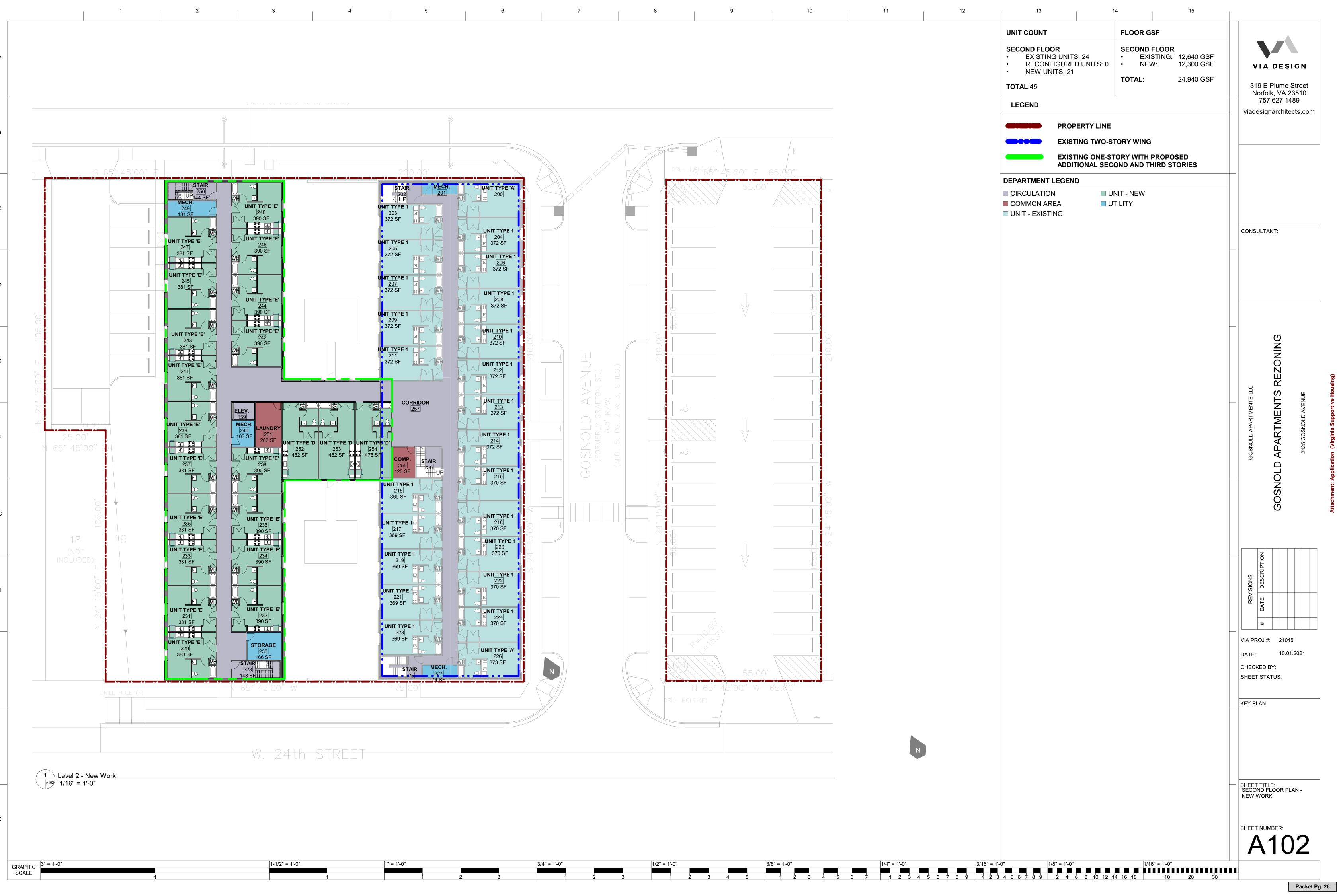
- EXIT

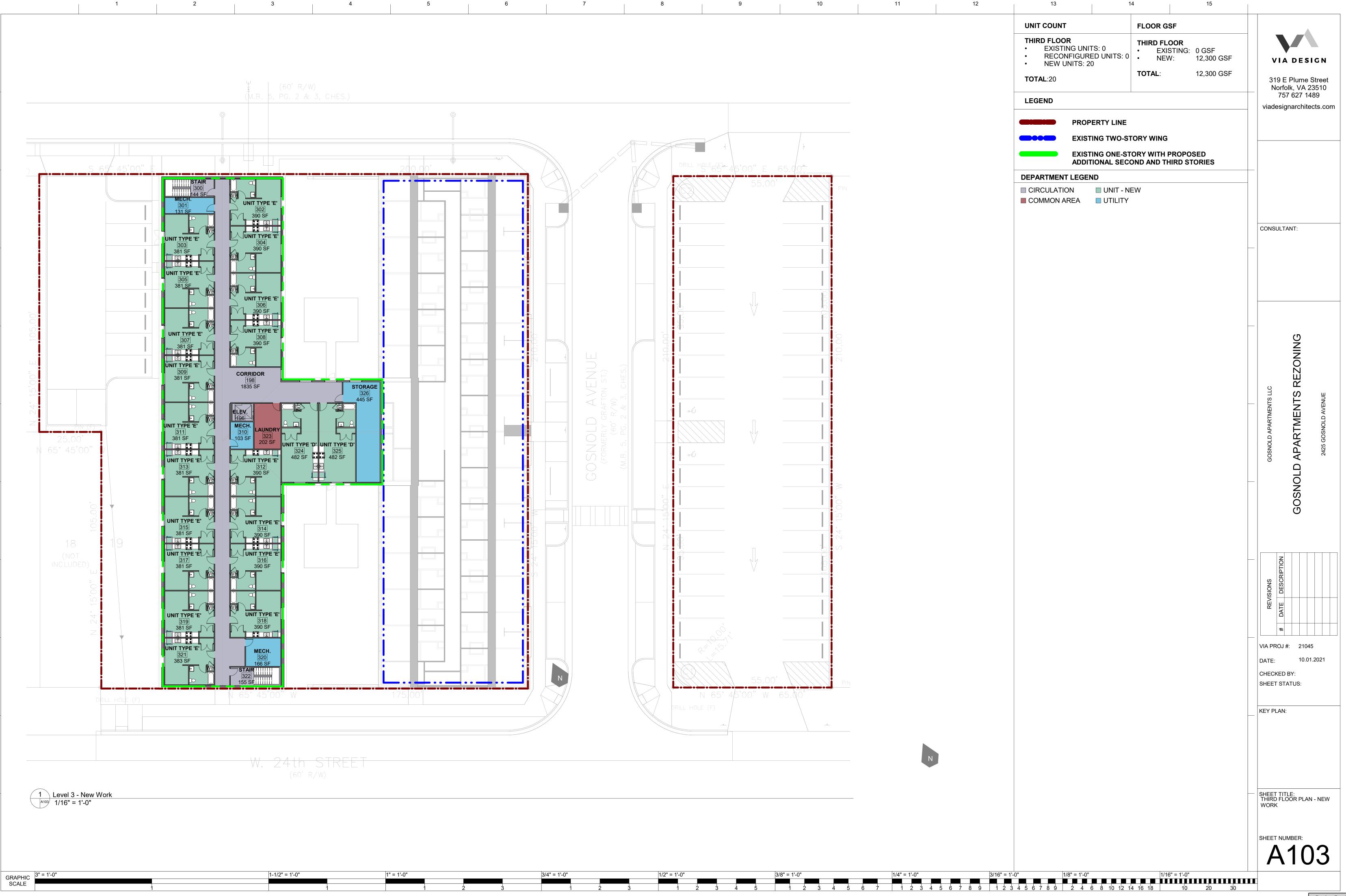
SITE + ZONING INFORMATION

13

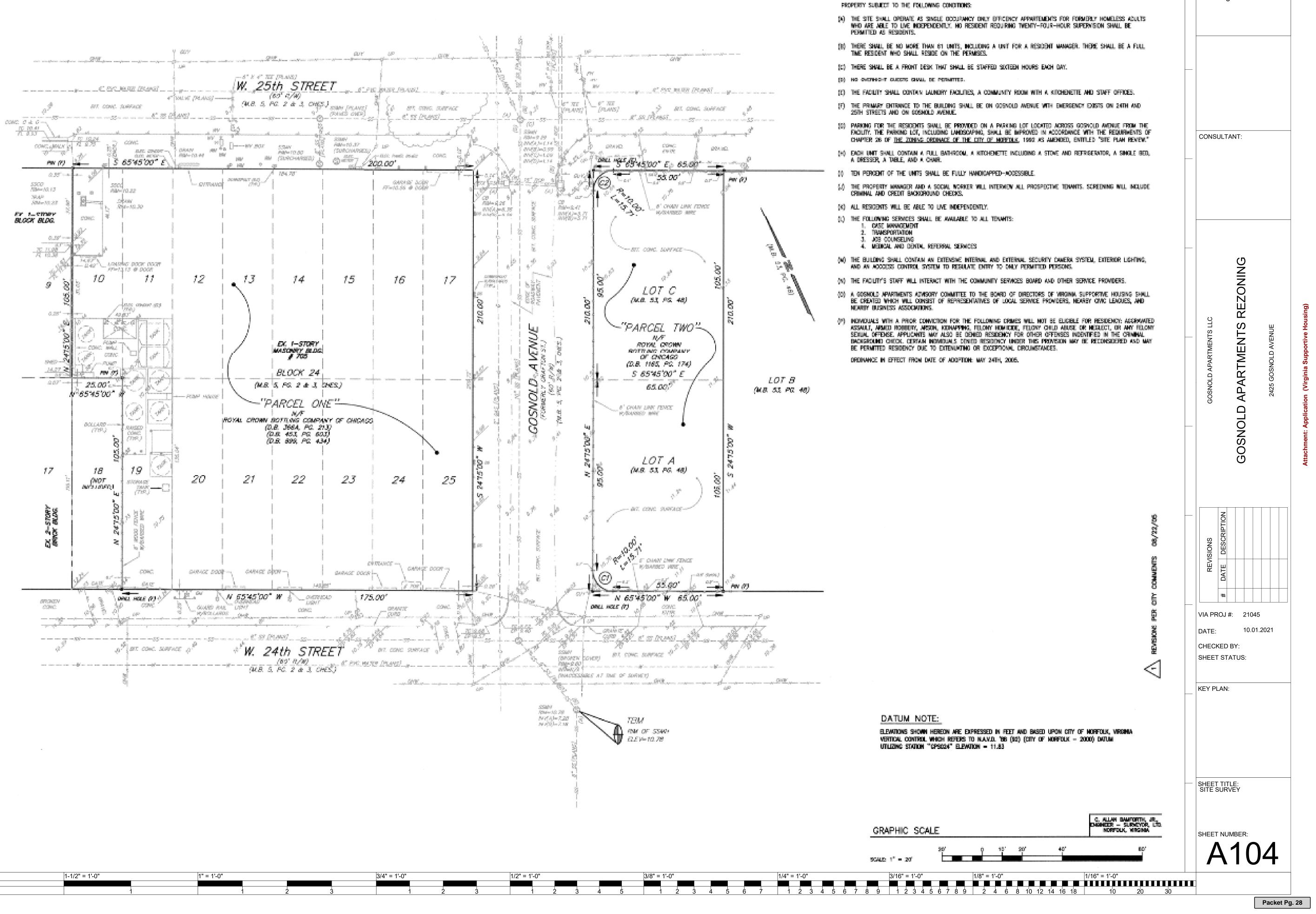


Packet Pg. 25





Packet Pg. 27



GRAPHIC 3" = 1'-0"

SCALE

VIA DESIGN

SURVEY NOTE:

COMPLETED IN 2005 BY C.ALLEN BAMFORTH FOR INITIAL

REDEVELOPMENT OF SITE AND BUILDING.

THE SUBJECT PROPERTY IS CURRENTLY ZONED CONDITIONAL IN-1 (CZ-IM-1) ("PARCEL ONE") & "1-2" ("PARCEL TWO") *ZONING IMPORMATION BISED ON CITY OF MORPOLK ZONING MAP, SATE: REVISED CS-01-1998.

319 E Plume Street Norfolk, VA 23510

757 627 1489 viadesignarchitects.com



Checklist

Conditional Change of Zoning

Item	Yes	No	Not Applicable (Staff to fill-out)	Comments
Required application fee, \$1,375.00	✓			
Pre-application meeting with Zoning Staff (At least 3 business days prior to deadline)	✓			
Has this proposal been coordinated with the appropriate Civic League(s) or a public meeting held?	✓			
Has this application been coordinated with the Department of Transit? (757) 664-7300		✓		
Has this application been coordinated with Recreation, Parks and Open Space (757)-441-2400?		✓		
One 8½ x 14 inch or 11 x 17-inch scaled copy of a physical survey	✓			
One 8½ x 14 inch or 11 x 17-inch scaled copy of a conceptual site plan	✓			
Signature of all property owners?	✓			
Is property in an AICUZ? Clear zone/Accident Potential Zone (APZ)/Noise zone		/		
Is property within ½ mile of another locality, or 3,000 feet of a military installation?		✓		
Proof of all City Taxes paid?		✓		
Applicant Signature: Allison Bogdanovic Date:				

Applicant Signature: _	Allison Bogdanovic	Date:	10/21/21	
	0			
Staff Signature:		Date:		

DEPARTMENT OF CITY PLANNING

Gosnold Apartments Llc Po Box 8585

Richmond VA 23226-0585

Zak. William 402 Warren Cres Norfolk VA 23507-2223 2400 Colley Avenue Llc 816 Greentree Arch Virginia Beach VA 23451

Krm Properties, Llc 2406b Colley Ave Norfolk VA 23517-1128

Jc Jarvis, Llc 828 E Little Creek Rd Norfolk VA 23518-3712 701 W 26th St, Llc Po Box 2747 Virginia Beach VA 23450-2747

Monument Development Thirteen, Llc 1425 E Carv St

Richmond VA 23219-4250

Monument Development Thirteen, Llc 1425 E Carv St

Richmond VA 23219-4250

Bowers. Constance 142 Curtis Ave

South Attleboro MA 02703-6934

Brevant Llc 1712 Beechview Ct Bel Air MD 21015-5773 Mabine, Zenobia Q Et Al 3505 Hosiers Oaks Dr Portsmouth VA 23703-3459 Faulk, Ferne E 200 Elm Ave Portsmouth VA 23704-2118

The Mayfield Company Of Virginia, Llc 8110 Shore Dr Norfolk VA 23518

The Mayfield Company Of Virginia, Llc 8110 Shore Dr Norfolk VA 23518

Graves, Omellow 2501 Gosnold Ave Norfolk VA 23517-1139

Graves, Rufus 709 W 26th St Norfolk VA 23517-1114

Jc Jarvis, Llc 828 E Little Creek Rd Norfolk VA 23518-3712 Barr, Donald 813 Cambridge Ave Portsmouth VA 23707-1401

25 Rail, Llc 409 Duke St Ste 100 Norfolk VA 23510-1357

2400 Colley Avenue Llc 816 Greentree Arch Virginia Beach VA 23451 Colley 24, Llc 2900 Sabre St Ste 75 Virginia Beach VA 23452-7488

Barr, Donald 813 Cambridge Ave Portsmouth VA 23707-1401 R&R Deep Creek, Llc 1113 N Battlefield Blvd Chesapeake VA 23320-4735 Sanns Holdings, Llc 700 Smithfield Blvd Smithfield VA 23430-5908

Rose, Eugene & Josephine 901 Stratford Hall Dr Virginia Beach VA 23452-6328 Gosnold Apartments Llc 1010 N Thompson St Ste 200 Richmond VA 23230-4911

Butler Properties Llc 3709 Llewellyn Ave Norfolk VA 23504-1322

Gosnold Apartments Llc 1010 N Thompson St Ste 200 Richmond VA 23230-4924

Gtv 16, Llc Po Box 6040 Norfolk VA 23508-0040 Stover, Gage Allen 713 W 26th St Norfolk VA 23517-1114 Renovations & Innovations, Prop, Llc 813 W 39th St Norfolk VA 23508-2617

Renovations & Innovations Prop, Llc 813 W 39th St Norfolk VA 23508-2617

Wenger, Preston L & Sidney E 619 W 25th St Norfolk VA 23517-1211

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Spacemakers, Inc Po Box 11104 Norfolk VA 23517-0104

Diversified Investors, LIc 9400 Mason Creek Rd Norfolk VA 23503

Williams, James M Po Box 11262 Norfolk VA 23517-0262 Incredible Solutions, Llc 661 Bellview Ave Winchester VA 22601-3181

Williams, James Matthew Et Al 2505 Gosnold Ave Norfolk VA 23517-1139

City Of Norfolk 810 Union St Rm 900 Norfolk VA 23510-2717 City Of Norfolk 810 Union St Rm 900 Norfolk VA 23510-2717 Gosnold Apartments Llc Po Box 8585 Richmond VA 23226-0585 Zak, William 402 Warren Cres Norfolk VA 23507-2223 2400 Colley Avenue Llc 816 Greentree Arch Virginia Beach VA 23451

701 W 26th St, Llc

Bowers. Constance

Krm Properties, Llc 2406b Colley Ave Norfolk VA 23517-1128 Jc Jarvis, Llc 828 E Little Creek Rd Norfolk VA 23518-3712

Po Box 2747 Virginia Beach VA 23450-2747

Monument Development Thirteen, Llc 1425 E Cary St Richmond VA 23219-4250 Monument Development Thirteen, Llc 1425 E Cary St Richmond VA 23219-4250

142 Curtis Ave South Attleboro MA 02703-6934

Breyant Llc 1712 Beechview Ct Bel Air MD 21015-5773 Mabine, Zenobia Q Et Al 3505 Hosiers Oaks Dr Portsmouth VA 23703-3459 Faulk, Ferne E 200 Elm Ave Portsmouth VA 23704-2118

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813 W 39th St Norfolk VA 23508-2617

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